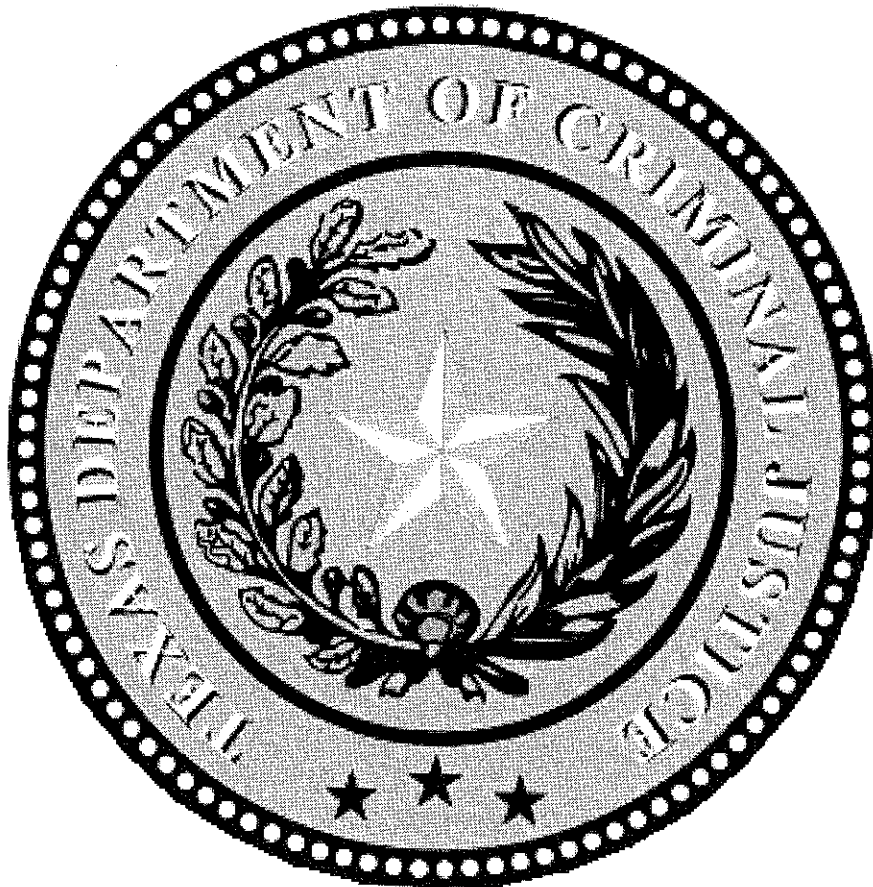


**Texas Department of Criminal Justice  
House Corrections Committee Hearing  
January 28, 2010**



**Interim Charge 5**

Review the range of services provided to females in the juvenile and adult criminal justice systems and recommend changes to ensure responsiveness to gender-specific issues. Review should include institutional and community supervision programs and utilization of correctional facilities that house non-adjudicated populations

## Health Services Division

### Women's Health Issues in The Texas Department of Criminal Justice

All female health services delivered under the Correctional Managed Health Care contract are provided by the University of Texas Medical Branch at Galveston (UTMB).

As of December 31, 2009, the Texas Department of Criminal Justice female population was at 11,750, compared to a male population of 142,433.

#### Medical Services

All TDCJ units, including those that house female offenders, have medical departments that provide outpatient ambulatory care. Some units also have inpatient infirmary beds that provide skilled nursing, convalescence and/or assisted living levels of care. Female offenders requiring inpatient care at the infirmary level, are placed predominantly at Hughes, Estelle or Carol Young infirmaries/regional medical facilities and grouped together in areas separate from male offenders.

#### Female Special Medical Programs

Female Assistive Disability Services - (Formerly Physically Handicapped Offenders Program)

The chart below summarizes the number of female offenders who are on the active caseload of the Assistive Disability Services department.

Unit	Primary Disability	# Females On Caseload
Murray	Hearing	16
	Mobility	10
	Vision	6
Hilltop	Hearing	1
Gatesville	Hearing	3
	Speech	1
Hobby	Hearing	2
	Vision	1
Mt. View	Hearing	2
Carol Young	Hearing	3
	Mobility	25
	Vision	4
	Speech	1

Unit	Primary Disability	# Females On Caseload
Plane	Mobility	1
Skyview	Vision	2
Total		78

### Carol Young Female Sheltered Housing

There are approximately 310 sheltered general population female housing beds at the Carol Young Unit. Of that number, forty seven housing cell spaces accommodate female wheelchair offenders. All pregnant offenders that are in their last trimester; usually week thirty-two are transferred to Carol Young in anticipation of delivery at Hospital Galveston. Carol Young also houses all female dialysis offenders. The current capacity of the dialysis unit is fifteen. Prenatal specialty clinics are conducted onsite by OB GYN specialists who travel from UTMB.

### Carol Young Southern Region Medical Facility (SRMF)

The female inpatient hospice program is located at the Carol Young SRMF.

### The Love Me Tender Program

Recognizing the need for women to receive time to visit with their infant after delivery as being essential to the maternal infant relationship, TDCJ staff and UTMB Hospital Galveston nursing staff partnered together and established "The Love Me Tender Program." The program provides a warm caring environment for TDCJ female offenders and their infants. A secure visitation room is located next to the 6C nursing station at Hospital Galveston and is utilized for mothers and babies to visit, feed and bond. Babies are brought to their mothers Monday through Friday from 12:30 p.m. to 2:30 p.m. by nursing staff. Administrative Directive "A.D. 07.50 – Program For Offender Mother and Newborn Baby" outlines the policy and procedures of the program. Administrative Directive "A.D. 07.51 – Caregivers of Newborns" outlines policy and procedures for placement of newborn infants to TDCJ offenders.

### Baby and Mother Bonding Initiative – HB 199 80<sup>th</sup> Legislature

This Legislation requires TDCJ to implement a residential infant care and parenting program for female offenders confined in TDCJ. The residential setting requires an RFP, programmatic specifications, and an appropriate location for both the security of the public and safety of the mother and infant. To the extent possible, the program will mirror the contracted program of the Federal Bureau of Prison's MINT (Mothers and Infants Together) Program in Ft. Worth, provided through Volunteers of America. TDCJ is collaborating with the University of Texas Medical Branch and local foundations to provide a bonding program for new offender mothers in a residential setting. The program will target offenders serving a term of no more than two years. The offenders will transfer to the Carol Young Complex in the third trimester of their pregnancy where they will begin participation in UTMB's "The Love Me Tender Program". They will also receive phase one of the new curriculum "Baby Basics". (Note: The "Baby Basics" curriculum has been implemented on all TDCJ female units.) After delivery the mother and infant will transition into the residential community phase, where they will remain until the offender completes their sentence. The Baby and Mother Bonding Initiative will allow offender mothers and their newborns time to form a healthy attachment in a secure setting with a strong training and education program for the mother. She will also receive substance abuse education, life

skills, infant first aid and CPR, nutrition, cognitive, anger and time management counseling. Experts believe that mother-infant bonding is critical to the healthy development of the child and results in a lower rate of recidivism for the offender. The curriculum, "Baby Basics" has been selected as the teaching curriculum and has been supplied to UTMB through two philanthropic foundations in Houston, Texas – The Frees Foundation and the Simmons Foundation. Additionally, these foundations have come together through the Collaborative for Children agency to establish a full-time program director position at the residential facility that will provide training and will interact with UTMB, TDCJ Health Services and Rehabilitation and Reentry Divisions. The contract is being finalized, UTMB's subcontractor – The Santa Maria House in Houston, will operate the program. Implementation of the residential component has been delayed due to the impact of Hurricane Ike on UTMB's operations systems. Hurricane Ike caused catastrophic losses in diagnostic, pharmacy, specialty and other treatment services at the TDCJ Hospital Galveston.

### Female Peer Education

In 1998, a collaborative partnership between TDCJ and the AIDS Foundation of Houston Inc. was established to conduct a pilot program of peer education at five (5) TDCJ institutions. Since that time the program has expanded and is operational at all CID units. The curriculum has also expanded to include a module on women's health. The module is titled "Woman to Woman: Inside and Out". There are currently 140 offender peer educators. There is also a Woman's Health Orientation Module that has 18 peer educators. The "Woman To Woman Inside and Out" publication was made possible through a grant funded by the Department of Health and Human Services (DHHS), office of Women's Health, Public Health Region VI. TDCJ Health Services Division Peer Education Coordinator has been working with a community based organization, CHT Resource Group, who will write a three to five (3 – 5) hour training module that can be incorporated into the peer education classes currently ongoing at TDCJ. Teaching female offenders parenting skills will have long lasting benefits. In addition, since children of incarcerated parents are at high risk of being imprisoned themselves; TDCJ is hopeful that this parenting skills module may help breach this cycle.

### Mental Health Services

#### Inpatient Services

The Skyview Unit (a co-gender unit) houses all female offenders in need of chronic inpatient care. Skyview also receives female offenders for crisis management and diagnostics and evaluation (i.e. D&E). Jester IV (another co-gender unit) houses female crisis management offenders. Mountain View (a female unit) adds additional crisis management beds

#### Developmentally Disabled Program

The Crain Unit Valley Satellite housing area is the location for the female offender Developmentally Disabled Program (formerly known as the Mentally Retarded Offender Program (MROP). Currently, there are eighty four (84) female offenders participating in the program. The Valley Satellite provides a sheltered protective housing environment for treatment and programming to female offenders with low to borderline intellectual functioning capacity.

## Outpatient Mental Health Female Case Load Data

The chart below summarizes the outpatient mental health case load data for females. There are 2,232 female offenders that are on the active outpatient caseload; nearly eighty three (83) percent are receiving psychotropic medications.

<b>Mental Health Services Female Outpatient Caseload/Medication Report December 2009</b>			
Unit	# Females On Meds	# Females On Caseload	% On Meds
Crain	371	461	80.48%
Henley	32	46	69.57%
Hilltop	88	100	88%
Hobby	280	348	80.46%
Mt. View	152	182	83.52%
Murray	225	337	67%
Plane	284	369	76.96%
Woodman	131	156	83.97%
Young	84	104	80.77%

## Rehabilitation Programs Division

### TDCJ FEMALE PROGRAMS LIST BY REGION AND UNIT

Region I – No Female Offender Facilities

Region II – No Female Offender Facilities

Region III

#### Henley

- In-Prison Therapeutic Community (IPTC)
- Yoga – *teaches relaxation techniques, self-awareness, impulse control*

#### Hospital Galveston (co-gender)

- Love Me Tender (UTMB) – *allows mother and newborn to bond for a few hours until the infant is collected by caregiver*

#### Plane State Jail

- BAMBI (Babies and Mothers Bonding Initiative) \*
- Bonding Visits (weekdays, *in addition to* regular visitation. Mother and child may spend time reading, doing homework, talking, play games)
- Girl Scouts Beyond Bars
- PRI (Prisoner Reentry Initiative) – *provides life skills to those about to release and continues with mentoring services in the community*
- Reentry Life Skills/Distance Learning – *provides life skills, current topical discussions to participants via satellite technology. Includes HIV/AIDS awareness and prevention, healthy body & hygiene, nutrition, etc.*
- State Jail Substance Abuse Program – *participants may discuss abuse, domestic violence issues as reported by participants*
- Texas SKIP (Supporting Kids with Incarcerated Parents) – *provides “hands-on” parenting education as well as support to caregivers. Continues after release through the Teeter Totter Village in Houston.*
- Through the Fire (Healing Traumatic Events)
- Women’s Storybook – *allows offender mother to read / record children’s book and the tape and book are then sent to the child by volunteers*
- WrapAround - *TDCJ facilitated initiative for state jail females at Plane who will release to Harris County to help them negotiate a plan of action and provide resources to meet their needs upon release.*
- Yoga

\*Plane State Jail will serve as the pooling and releasing unit for the BAMBI program.

#### Carole Young Medical Facility (co-gender)

- Baby Basics – *provided by philanthropic groups in Houston. Baby Basics is a nationally recognized curriculum on childhood development. Currently offered here and at Plane State Jail; eventually to all female units*
- BAMBI (Babies and Mothers Bonding Initiative)
- Cancer Survivor Group
- Love Me Tender Bonding Visits (UTMB Program) – *a continuation of the Love Me Tender at Hospital Galveston. Caregiver can bring newborn to CYMF for bonding visit with mother, in addition to regular visitation.*
- Sisterhood of Ruth – *Bible study geared toward helping women understand their strengths.*

- Storybook Time
- Women to Women Peer Education – *an HIV/AIDS, STD, etc. curriculum provided to offenders, who in turn teach other offenders. The female version includes the female reproductive system, making healthy choices and emotional well-being.*

Region IV – No Female Offender Facilities

Region V – No Female Offender Facilities

Region VI

**Crain**

- (Hackberry) Substance Abuse Felony Punishment Facilities (SAFPF)
- Caring for the Female Body (Developmentally Disabled Offenders)
- Domestic Violence
- Healing Emotional Hurts
- Women to Women Peer Education

**Halbert SAFPF**

- Bonding (Day with Mom)
- Substance Abuse Felony Punishment Facilities (SAFPF)
- In-Prison Therapeutic Community (IPTC)
- Triad Women’s Project (Recovery, Survival, Empowerment) – *curriculum provided by contractor covering domestic violence, abuse, trauma and other such life experiences many female offenders have endured.*
- Time Out for Me – *part of the Triad, which teaches women to take time for themselves to be better equipped to handle stress.*

**Hilltop**

- COURAGE (Challenge Opportunity Understanding Respect Acceptance Growth Education) Program for Youthful Offenders – *new name for the old YOP*
- Families in Crisis – *didactic sessions identifying issues within families, due to incarceration as well as underlying issues that may have led to incarceration. Also focuses on breaking the cycle of intergenerational incarceration.*
- Girl Scouts Beyond Bars
- Sex Offender Treatment Program (SOTP)

**Hobby**

- Bonding
- Breaking Intimidation – *teaches women personal worth and value, and to recognize unhealthy partner choices*
- Healing the Angry Heart – *Biblical study on anger issues*

**Mountain View**

- Storybook

**Murray**

- Faith-Based Dorms
- Sisters Taking a New Direction – *provided by Psych Services*

**Woodman State Jail**

- BAMBI (Babies and Mothers Bonding Initiative) \*\*
- Untying the Lies That Tie – *Biblical study relating to changing one’s behavior*
- Women’s Health (CID) – *includes topics on breast cancer and how to self-exam, STD’s and Hepatitis C as provided by the Medical Department*
- Women’s Storybook
- Women to Women Peer Education

**\*\*Woodman State Jail will transfer pregnant offenders to Plane State Jail.**

#### Private Facilities

##### **Lockhart**

- Truth Be Told – *is a creative volunteer program designed to help women “speak up” for themselves by telling their own story and being attentive (empathy) to others as they tell their life story. Teaches active listening, public speaking, empathy and self-awareness.*

##### **Dawson (co-gender)**

- Faith-Based Dorms
- Resolana – *is a creative volunteer program that uses arts, dance, and creativity to provide positive “outlets” to participants as they learn to embrace who they are as individuals and accept their past as they move on towards the future.*

All units offer faith-based volunteer classes that include gender-specific teachings. Most occur on a rotating basis throughout the year. Included in this type of activity are Women of Power, Women of Wisdom, Sarah’s Daughters, Women’s Aglow, Marvelous Moms, Day with Mom and the like.

## **Reentry and Integration Division**

### **Gender Specific Activities and Services**

The Reentry and Integration Division (RID) currently operates several gender specific programs for women offenders. In addition to the programs currently offered, the recently created Reentry Task Force will have a work group dedicated to address women offender issues and needs. It is anticipated that the work group will assist the agency in identifying more effective programmatic, treatment and supervision strategies targeted for women offenders under the supervision of Texas Department of Criminal Justice (TDCJ).

The current gender specific program services include the following:

- 1. Texas Correctional Office on Offenders with Medical or Mental Impairments (TCOOMMI)**

TCOOMMI requires each of its contractors to assess and complete benefits applications for the offenders enrolled in the TCOOMMI funded programs. Each benefits assessment includes a review of eligibility for women specific entitlements. An example of these entitlements include: food stamps, Medicaid for children in the care and custody of their mother, Temporary Assistance to Needy Families (TANF) and Women, Infants, and Children (WIC). In addition to benefit entitlements, the TCOOMMI contract sites are to coordinate with various agencies and non profit organizations to collaborate on case planning when multi agency support is needed. For example, the sites coordinate with local Community Resource Coordination groups, Texas Department of Health and Human Services, Texas Department of State Health Services, Texas Department of Family and Protective Services, local family planning clinics, domestic violence counseling providers and various AIDS service organizations. The coordination and planning is to ensure resources are utilized appropriately for the offender to gain maximum benefit and rehabilitative services while ensuring public safety.

Many of the TCOOMMI contract providers also hold gender specific groups at the local mental health clinic. These groups provide support on gender specific issues surrounding parenting, medication management, anger management, substance abuse and budget planning.

TCOOMMI also has treatment beds funded in collaboration with Community Justice Assistance Division in three residential locations that address the needs of both women and men.

Residential treatment facilities are located in Bexar County, Harris County, and Dallas County. All locations take referrals from every county in Texas. The Wilmer facility in Dallas serves 30 men and 30 women. The facility offers gender specific therapies targeted at issues specific to persons with a mental illness and addictions involved in the criminal justice system. The residential facility in Harris County has recently moved to Atascocita. The Women Helping Others-Atascocita and the Atascocita men's program serve 70 offenders; 35 women and 35 men. This program also offers weekly individual sessions as well as daily groups targeted at substance abuse and use, domestic violence, mental illness symptom awareness and management, as well as issues specific to men and women with mental illness who are involved in the criminal justice system. These

facilities utilize Integrated Dual Diagnosis Treatment from SAMSHA TIP 42. Genesis in Bexar County also serves 30 females and 30 males. Genesis offers gender specific group sessions daily, as well as individual sessions weekly. The main treatment module includes Cognitive Behavioral Therapy and Daily Coping/Living Skills.

## **2. Reentry and Workforce Case Management**

Currently Project RIO case managers do not provide gender specific programming during the female's incarceration within TDCJ. Upon release, however, Project RIO staff employed by the local Workforce Boards do assist women offenders in completing applications for federal and/or state benefits targeted to women with children.

As noted, the recently created Reentry Task Force will have a work group devoted to addressing women specific issues. Also, all reentry coordinators assigned to female units will be trained on gender specific services, benefits and issues.

Pre and post reentry plans will be developed in accordance with a female offender's specific needs to address parenting, anger management, domestic violence, substance and mental health issues.

## **Parole Division**

**The below programming is offered throughout the state and is generally not gender specific, unless noted.**

### **Battering Intervention and Prevention Program (BIPP)**

The Parole Division (PD), in collaboration with the Texas Council on Family Violence, requires a weekly participation in an intervention program for approximately 20 weeks for some offenders. Participants are held accountable for past abusive behaviors and taught the fundamentals of leading a nonviolent lifestyle. This on-sight programming allows the Division to immediately respond to program non-compliance, monitor participation, and improve communication between the provider and parole officer. The BIPP programming is primarily provided to male offenders; however, the same services are available to both genders.

### **Project RIO (Re-Integration of Offenders)**

The Texas Workforce Commission (TWC) and the Texas Department of Criminal Justice (TDCJ) are partners in this program, which seeks to secure employment for offenders in order to reduce recidivism. TDCJ-PD policy requires parole officers to refer unemployed or under-employed offenders to RIO-TWC immediately after release from incarceration or at any time during their period of parole or mandatory supervision. RIO-TWC provides access to employment information and services that are available through workforce development centers located statewide. An offender will be served by RIO-TWC as often as necessary until full-time employment is obtained. Project Rio services are available to both male and female offenders.

### **Sex Offender Treatment Program - Evaluation, Polygraphs, and Treatment**

The Sex Offender Program provides specialized supervision to offenders who have been convicted or adjudicated of a sex offense or have exhibited sexually deviant behavior during the commission of an offense. The program requires scheduled polygraphs, unscheduled visits, and team meetings for a comprehensive and cohesive network of supervision and interventions. To maximize program effectiveness, the division contracts with therapists and polygraphers to provide subsidized treatment for offenders who could otherwise not afford these services. Sex Offender treatment programming is primarily provided to male offenders; however the same services are available to both genders.

### **District Reentry Centers (DRC's)**

District Reentry Centers (DRC's) are a comprehensive approach to supervision with services promoting personal growth and responsibility. DRC's are assisted by volunteers, faith-based initiative and community outreach agencies. Program focus addresses needs in five areas: Cognitive Intervention, Anger Management, Substance Abuse Education, Pre-Employment, and Victim Impact Panel classes for offenders. Female offenders are referred, based on assessed needs, to programming that is either offered at the District Reentry Center (DRC) or programs available within the community.

The most distinguishing feature of the DRC is the emphasis placed on heightened offender accountability for overall supervision compliance and program participation. Compliance is

monitored through a Rapid Response System. DRC officers assigned to the "Rapid Response Team" attempt face-to-face contact with the offender within 24 hours of an alleged problem or reported program non-compliance. Appropriate interventions are utilized depending on the severity and frequency of the problem and may include: increased reporting, increased urinalysis monitoring, case conferences and, in some instances, additional programming requirements. DRC programming is provided to both male and female offenders.

### **Intermediate Sanction Facility (ISF)**

Offenders are eligible for placement in an Intermediate Sanction Facility (ISF) as a result of board action, pursuant to a revocation hearing, waiver of the revocation hearing process or notice of alternate action. The ISF term is not less than 60 days or more than 180 days from board action. ISF placement is available to both male and female offenders.

### **Residential Reentry Centers**

For offenders releasing to supervision who have no immediate next of kin, friend, or other feasible plan for residence, the offender may collaborate with the Institutional Parole Officer (IPO) to obtain non-contract or alternative housing in a residential reentry center. If the offender has exhausted all alternative housing options, the Huntsville Placement and Release Unit will attempt to make a placement in a contracted halfway house. Placements are available to both male and female offenders.

### **Project COPE**

Project COPE (Community Opportunity Program in Education) utilizes adult education centers funded by the Texas Education Agency and community based organizations that provide adult education classes through the use of volunteers. Available programs may include Literacy, Adult Basic Education, English as a Second Language (ESL) and Life Skills. No tuition or fees are charged for adult basic education, however, there may be tuition and fees assessed for secondary education. Participation in basic education is mandatory for certain offenders with low educational achievement scores. Project Cope services are available to both male and female offenders.

### **Substance Abuse Counseling Program (SACP)**

The Substance Abuse Counseling Program (SACP) is provided to offenders who have not participated in a Therapeutic Community (TC) program and is comprised of 3 intervention levels.

Level I is a 4-hour substance abuse education and relapse prevention planning class, which is provided to all newly released offenders with special condition "S" within approximately 1 week of release. Offenders who submit a positive urinalysis or request counseling services are referred to Level II, which is up to 90 days of outpatient counseling and treatment services.

Level II services are provided by contracted treatment vendors; however, in areas where there is no contracted vendor, a TDCJ Parole Division Counselor (Licensed Chemical Dependence Counselor) provides Level II counseling services. The Substance Abuse Counseling Program (SACP) services are available to both male and female offenders.

Level III is a 90 day inpatient substance abuse treatment program provided at a Intermediate Sanction Facility (SACP-ISF). There are currently 2 ISF facilities that provide Level III services and are for male offenders only. Upon successful completion of Level III services, the offender is referred to the SACP Level II outpatient services as a continuum of care.

### **Substance Abuse Felony Punishment Facility (SAFP)**

A SAFP facility provides intensive substance abuse treatment for parole offenders as a modification to parole conditions, in a secure environment. The treatment is consistent with the Therapeutic Community model. An offender can also be placed in a SAFFP program for up to 9 months for more intensive substance abuse treatment with 3 months of residential treatment upon release.

### **Therapeutic Community (TC) Continuum of Care**

Parole Division Specialized TC officers are actively involved with offenders who have completed the in-prison phase of the IPTC program as they transition from incarceration to society. A treatment team approach is utilized to assess and meet the needs of the offender, and the assigned Parole Officer facilitates treatment services through community providers, thus ensuring the Continuum of Care for individuals who participated in intensive drug treatment programs while incarcerated. Throughout the TC Continuum of Care, graduated treatment interventions for non-compliance are utilized which may include, but not be limited to, increased reporting, increased urinalysis testing, increased treatment, compliance counseling, or proceeding with the revocation or summons process.

### **Special Needs Offender Program (SNOP)**

Special Needs offenders with Mental Impairments, qualify for placement if they have been diagnosed with major depression, Schizophrenia, Post Traumatic Stress Disorder (PTSD), as Bipolar or other mental diagnosis and are receiving treatment. A Mentally Retarded placement requires the offender to have an IQ of 70 or below based on valid psychological testing and demonstrated "Adaptive Behavior Deficits" before the age of 18, or, to have participated in the Mentally Retarded Offender Program (MROP) while in prison. Offenders with a documented terminal illness or a severely disabling handicap are placed on the terminally Ill/Physically Handicapped caseload by having a prognosis of 1 year or less to live; require extensive medical support services, have a severe/chronic disabling physical handicap that results in substantial functional limitations and major life activity; or received services for deaf or hard of hearing while in prison.

The supervising SNOP officer makes appropriate referrals for services while TCOOMMI has contracts with MHMRA and DADS to assist offenders with rehabilitation/psychological services, psychiatric services, medication and monitoring, individual/group therapy and skills training, and benefit eligibility services. Cases are staffed using a team approach in determining the most appropriate and effective response to supervision. SNOP services are available to both male and female offenders.

### **Continuity of Care (COC) for Special Needs Offenders**

Provides pre-release screening and referral for aftercare medical or psychiatric treatment services for special needs offenders referred from the TDCJ facilities. TCOOMMI contracts for 43 COC Workers and Benefit Eligibility Specialists to coordinate the following activities:

- Identifying offenders with special needs who require aftercare services
- Participating in joint treatment planning with the TDCJ staff and securing resources in the community
- Working toward improved systems of coordination and communication among local and/or state criminal justice, social services and other appropriate
- Monitoring post release service access through 90-day follow-up reports
- Coordinating with all mental health and mental retardation (MHMRA) centers, DSHS, and other health and human services
- Preparing and submitting SS/SSI and other federal entitlement benefit applications 90-days prior to release.

Continuity of Care services are available to both male and female offenders

## Community Justice Assistance Division

### *Female Facility Summary*

There are currently 43 community corrections facilities (CCFs) in the State of Texas with a total of 3,559 beds. Twenty-one of the facilities have beds for female offenders, with a total of 923 female beds. Fourteen of the 21 CCFs with beds for women offer some gender specific programming. Below is a listing of the CCFs that have beds for female offenders, how many beds, and how many of those facilities offer some gender specific programming.

### **Court Residential Treatment Centers (CRTCs):**

CRTCs provide offenders with substance abuse treatment, educational, cognitive and life skills training. Many CRTCs include employment during the final phase of the program. Some facilities also provide treatment and services for offenders with emotional/family problems.

- There are seven CRTCs and two of these have beds for female offenders, located in **Tom Green and Uvalde County**.
- There are 192 female beds out of a total of 771 CRTC beds.
- Both CRTCs offer some gender specific programming.

Tom Green County	CRTC - 2	Females - 152 Males - 0 Total - 152	<ol style="list-style-type: none"> <li>1. A Woman's Addiction Handbook (Supplemental Cog. Treatment Program)</li> <li>2. Female Offenders' Critical Issues (Supplemental Cog. Treatment Program)</li> <li>3. It's A Crime: Women and Justice (Supplemental Cog. Treatment Program)</li> <li>4. Anger Management for Women (Anger Management)</li> </ol>
Uvalde County	CRTC	Females - 40 Males - 80 Total - 120	<ol style="list-style-type: none"> <li>1. Criminal Conduct and Substance Abuse Treatment for Women in Correctional Settings (Supplemental Cog. Treatment Program)</li> <li>2. A Women's Journal- Helping Women Recover- S. Covington (Self Esteem Enhancement)</li> <li>3. Adjunct Provider's Guide for Women in Correctional Settings (Anger Management/Life Skills)</li> </ol>

### **Substance Abuse Treatment Facilities (SATFs):**

SATFs are designed specifically to provide cognitive based substance abuse treatment. SATFs may also include educational, life skills and 12-Step or modified therapeutic community treatment programs.

- There are 18 SATFs and 11 have beds for female offenders, located in Bexar, **Bowie, Dallas, Harris (2), Hidalgo, Nueces, Rusk**, San Patricio, **Travis, and Williamson** Counties.
- There are 531 female beds out of a total of 1,750 SATF beds.
- Nine of the 11 SATFs have some gender specific programming, as bolded in first bullet and indicated below.

<b>Bowie County</b>	SATF	Females - 100 Males - 0 Total - 100	<ol style="list-style-type: none"> <li>1. Helping Women Recover – S. Covington (Self-Esteem Enhancement)</li> <li>2. Beyond Trauma: A Healing Journey for Women– S. Covington (Family Violence/Trauma)</li> <li>3. Re-entry into the Community – A Guide for Women (Life Skills)</li> </ol>
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<b>Dallas County</b>	SATF	Females - 118 Males - 172 Total - 290	<ol style="list-style-type: none"> <li>1. Women in Recovery: Understanding Addiction (Supplemental Cognitive)</li> <li>2. A Woman’s Way through the Twelve Steps (12 Step Treatment)</li> <li>3. Time Out for Me! (Family Violence/Trauma)</li> </ol>
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<b>Harris County</b>	SATF – 2	Females - 40 Males - 0 Total - 40	<ol style="list-style-type: none"> <li>1. Beyond Trauma- S. Covington (Family Violence/Trauma)</li> <li>2. Seeking Safety- L. Najavits (Family Violence/Trauma)</li> <li>3. Women’s Issues - S. Covington (Self Esteem Enhancement)</li> </ol>
<b>Harris County</b>	SATF – 6	Females - 95 Males - 0 Total - 95	<ol style="list-style-type: none"> <li>1. PTSD and Substance Abuse (Family Violence/Trauma)</li> <li>2. Seeking Safety- L. Najavits (Family Violence/Trauma)</li> <li>3. The Cradles Project (Life Skills/Parenting)</li> </ol>

<b>Hidalgo County</b>	SATF	Females - 24 Males - 72 Total - 96	<ol style="list-style-type: none"> <li>1. Twelve Step Treatment for Women (12 Step Treatment)</li> <li>2. Anger Management for Women (Anger Management)</li> <li>3. Mujeres Unidas Presentation (Family Violence/Trauma)</li> <li>4. Planned Parenthood (Family Planning)</li> </ol>
<b>Nueces County</b>	SATF	Females - 24 Males - 100 Total - 124	<ol style="list-style-type: none"> <li>1. Helping Women Recover- S. Covington (Self Esteem Enhancement)</li> </ol>
<b>Rusk County</b>	SATF	Females - 20 Males - 50 Total - 70	<ol style="list-style-type: none"> <li>1. Recreational Activities for Women (Recreation)</li> </ol>
<b>Travis County</b>	SATF	Females - 24 Males - 76 Total - 100	<ol style="list-style-type: none"> <li>1. Seeking Safety – L. Najavits (Family Violence/Trauma)</li> <li>2. Recreational Activities for Women (Recreation)</li> </ol>
<b>Williamson County</b>	SATF	Females - 32 Males - 68 Total -100	<ol style="list-style-type: none"> <li>1. Women In Recovery – S. Covington (Supplemental Cog. Treatment Program)</li> <li>2. Twelve Step Treatment Group for Women Only (12 Step Support Group)</li> <li>3. Individual EMDR Therapy (Family Violence/Trauma)</li> </ol>

**Restitution Centers (RCs):**

Restitution centers target offenders who have had problems maintaining employment and paying court ordered obligations and do not indicate serious substance abuse problems. Programming provided in RCs usually includes cognitive correctional intervention programs, community service restitution (CSR), education and life skills training.

- There are eight RCs and five have beds for female offenders, located in Collin, El Paso, **Jefferson**, San Patricio, and Taylor County.
- There are 114 female beds out of a total of 439 RC beds.
- One RC has gender specific programming, as bolded in first bullet and indicated below.

Jefferson County	RC	Females - 60 Males - 0 Total - 60	<ol style="list-style-type: none"> <li>1. Getting it Right for Women (Primary Cognitive Treatment)</li> <li>2. Thinking for Good (Supplemental Cognitive Treatment)</li> <li>3. A Woman's Addiction Workbook (Supplemental Cognitive Treatment)</li> <li>4. Twelve Step Meeting for Women (12 Step Support Group)</li> <li>5. Managing My Life (Supplemental Cog./Anger Management)</li> <li>6. Personal Growth (Supplemental Cog./Anger Management)</li> <li>7. Female Trauma Group-Beaumont Rape and Suicide Crisis Center (Family Violence/Trauma)</li> <li>8. Parenting/Family Dynamics- Christian Women's Job Corps (Parenting/Family Dynamics)</li> </ol>
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**Intermediate Sanctions Facilities (ISFs):**

ISFs are used as intermediate sanctions for supervision violators in an effort to give the courts an incarceration option other than revocation. Programming provided in ISFs usually includes CSR, education, cognitive and life skills programs.

- There are 7 ISFs and one ISF has beds for female offenders, located in Collin County.
- There are 6 female beds out of a total of 409 ISF beds.
- No gender specific programming is offered at the Collin County ISF.

In addition, there are currently 96 female ISF beds in facilities contracted for by the Texas Department of Criminal Justice.

**Mentally Impaired Offender Facilities (MIOFs):**

MIOFs provide the courts with a sentencing alternative to offenders with diagnosed mental health issues including major depression, schizophrenia, and bi-polar disorder. Programming in the MIOF includes a broad range of mental health, substance abuse and life skills services for offenders with mental impairments in a residential setting.

- There are 3 MIOFs and three of these have beds for female offenders, located in Bexar, **Dallas**, and **Harris** Counties.
- There are 80 female beds out of a total of 190 MIOF beds.
- Two of four MIOFs offer some gender specific programming, as bolded in first bullet and indicated below.

<p><b>Was County</b></p>	<p>MIOF</p>	<p>Females – 30 Males – 30 Total – 60</p>	<ol style="list-style-type: none"> <li>1. Women in Recovery: Understanding Addiction (Supplemental Cognitive)</li> <li>2. A Woman’s Way through the Twelve Steps (12 Step Treatment)</li> <li>3. Time Out for Me! (Family Violence/Trauma)</li> </ol>
<p><b>Harris County</b></p>	<p>MIOF (F)</p>	<p>Females – 35 Males – 0 Total – 35</p>	<ol style="list-style-type: none"> <li>1. Beyond Trauma- S. Covington (Family Violence/Trauma)</li> <li>2. Seeking Safety- L. Najavits (Family Violence/Trauma)</li> <li>3. Women’s Issues – S. Covington (Self Esteem Enhancement)</li> </ol>

WINDHAM SCHOOL DISTRICT  
*Schools in the Texas Department of Criminal Justice*

*Programs Available to Females*

2009-2010

**Academic:**

Literacy I & II (adult basic education)  
Literacy III (adult secondary education)  
Literacy I—Reading (remedial reading)  
Title I (supplemental program for youthful offenders)  
Special Education  
English as a Second Language  
CHANGES (pre-release) (female perspective)  
Cognitive Intervention (female perspective)  
Parenting (female perspective)  
Women's Health (gender-specific)

**Vocational:**

Automotive Specialization (Brakes)  
Business Computer Information Systems  
Business Image Management and Multimedia  
Computer Maintenance Technician  
Construction Carpentry  
Custodial Technician  
Diversified Career Preparation: Food Services  
Landscape Design, Construction, and Maintenance  
Painting and Decorating  
Personal and Family Development  
Piping Trades/Plumbing

**College Academic:**

Two-Year  
Four-Year

**College Vocational:**

Culinary Arts/Hospitality  
Graphic Arts  
Office Administration

WINDHAM SCHOOL DISTRICT  
*Schools in the Texas Department of Criminal Justice*

*Programs Available to Females*

*2009-2010*

Windham provides a variety of academic, vocational and life skills programs to eligible offenders incarcerated in the TDCJ.

**Academic Programs**

Literacy programs provide adult basic education for offenders functioning below the sixth grade level and secondary level adult education for those who are working toward attainment of a high school equivalency certificate (GED). Based on individual achievement, students are assigned to beginning (**Literacy I**), intermediate (**Literacy II**) or advanced (**Literacy III**) level classes. Literacy classes are non-graded, competency-based and are operated on a 12-month scholastic year. Students generally attend literacy classes three hours per day.

Students with significant reading deficits may be enrolled in **Literacy I—Reading**, a special program designed to provide intensive instruction in reading.

A supplemental **Title I** program is provided for underachieving students who are 21 years of age or younger. These students are enrolled in a three-hour Title I class in addition to a three-hour Literacy class each day. The Title I teacher works with the regular teacher to reinforce and/or re-teach literacy and math concepts. Interactive computer-assisted instruction is used in the Title I program to provide remediation of basic skills and encourage participatory learning.

A comprehensive referral and assessment process is used to identify offenders who may be in need of **Special Education** services. Special instruction is provided for students with learning disabilities, emotional disturbance, mental retardation, vision and/or hearing impairments, orthopedic impairments, speech impairments, traumatic brain injury and other health impairments. Certified Special Education teachers employ a wide variety of instructional strategies and materials to address each student's individual learning style.

Special computer equipment is used to meet the unique needs of students who are blind or have significant visual impairments. Related services, including interpretive services for deaf students and assistive technology, are provided when needed.

Windham also provides an **English as a Second Language** (ESL) program for eligible students who exhibit limited English proficiency. Certified ESL teachers provide intensive instruction in English language development, reading and writing.

## **Life Skills Programs (Personal and Social Development)**

Changing Habits and Achieving New Goals to Empower Success (**CHANGES**) is a 60-day life skills program designed to prepare offenders for release. Offenders who are within two years of projected release are eligible to participate in the program. At female facilities, the program is facilitated through a female perspective. The program content includes lessons in the following units of instruction:

- Personal Development (preparing for change; goal setting; self-discovery; values, attitudes, beliefs; patience with self and others);
- Healthy Relationships (reuniting with family; relationship styles; communication and conflict resolution; family patterns; effective parenting);
- Living Responsibly (respecting boundaries; civil responsibilities; budget planning; time management; problems and solutions);
- Drug Education (basic facts; common drugs and their effects; drug use and the power of associations; what it takes to protect your sobriety; steps in changing habits);
- Living Well (inside-out; mind-body connections; male/female health issues; reproductive health; stress management and nutrition);
- Putting Together a New Start (anger management; loss and grief; empathy; making amends; stressful interactions); and
- Going Home (getting and keeping a job; technology; success is a choice; goals and resources for success)

**Cognitive Intervention**, a 60-day program developed with the help of the National Institute of Corrections, serves as a model for programs in other states. Offenders with disciplinary problems are referred to the Cognitive Intervention program. Cognitive Intervention teaches students to meet their needs without trespassing on the rights of others. At female facilities, the program is facilitated through a female perspective. Through instruction and exercises in interpersonal problem solving, the program helps:

- Develop personal accountability and responsibility;
- Develop anger management skills;
- Develop impulse control;
- Overcome criminal thinking;
- Create positive attitudes and beliefs; and
- Set goals.

Windham offers a 30-day **Parenting** program at selected facilities. The Middle Way Parent Education Program serves as the curricular foundation for the Parenting program. This is a communication-based, interactive program that supports the development of healthy family relationships. At female facilities, the program is facilitated and delivered through a female (mother's) perspective.

**Women's Health** is offered in conjunction with the Parenting program at many female facilities. This is a gender-specific class.

### **Career and Technical Education (CTE)**

CTE courses are based upon:

- Labor market demand for high-skill, high-wage occupations;
- Ability of ex-offenders to secure certification, licensure and employment;
- An authentic, technological work-related environment;
- A rigorous curriculum that meets industry standards (performance specifications dictated by industry that identify the knowledge, skills and competencies an individual needs to succeed in the workplace);
- Certified teachers who are also industry-certified and knowledgeable of current industry practices; and
- An opportunity to earn a WSD certificate of completion with an option to earn an industry-recognized occupational certificate or license.

Windham School District is expected to provide a combination of traditional and non-traditional vocational courses for females. The following 600-hour vocational courses are currently offered at female facilities:

Automotive Specialization—Brakes\*  
Business Computer Information Systems  
Business Image Management and Multimedia  
Computer Maintenance Technician  
Construction Carpentry\*  
Custodial Technician  
Diversified Career Preparation: Food Production, Management & Services  
Landscape Design, Construction, and Maintenance  
Painting and Decorating\*  
Personal and Family Development  
Piping Trades/Plumbing\*

\*Non-traditional course

Cosmetology is currently under consideration as an additional vocational program to be added for female offenders. The district is coordinating with TDCJ to locate an available building. If a building is located, the district would need to be able to remodel it at reasonable cost to meet the necessary health and licensing requirements.

**Office of the Inspector General**

**“Offender Sexual Assault Investigations**



Texas Department of Criminal Justice  
Office of the Inspector General

2009 Operational Procedures Manual

Number: **OIG-04.05**

Date: **01/13/2009**

*Supersedes: OIG-04.05*

**03/01/2008**

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**TITLE: OFFENDER SEXUAL ASSAULT INVESTIGATIONS**

**AUTHORITY: TDCJ Safe Prisons Program  
Penal Code §22.011, §22.021, and §39.04  
Code of Criminal Procedure Article 57.02**

**DEFINITIONS:**

**Elements of the Offense** – These elements are clearly stated in Penal Code §22.011, §22.021, and §39.04. The case **must** meet the elements of offense as described in the Penal Code for the appropriate charge in order to open a criminal investigation. Attempted sexual assaults must contain sufficient information and details, including an overt act by the suspect. The victim's belief that the suspect was going to sexually assault him does not constitute attempted sexual assault. Offenders and security personnel refer to a number of things as sexual assaults that do not meet the elements of the offense for these crimes. When the elements of the offense are not met, document the findings in an Information File (IF.SA).

**Sexual Assault** – Only includes elements specifically stated in Penal Code §22.011.

**Aggravated Sexual Assault** – Only includes elements specifically stated in Penal Code §22.021.

**Improper sexual activity with person in custody** - Only includes elements specifically stated in Penal Code §39.04.

**Forensic Medical Examination** – The term "forensic medical exam" means an examination provided to a sexual assault victim by medical personnel trained to gather evidence of a sexual assault in a manner suitable for use in a court of law.

1) The forensic medical examination should include at a minimum:

- i) examination of physical trauma;
- ii) determination of penetration or force, if possible;

iii) patient interview; and

iv) collection of evidence from the alleged victim's body.

**Sexual Assault Evidence Collection Kit** – A "sexual assault kit" is used to help collect evidence. A sexual assault kit is a standard kit with microscope slides and plastic bags for collecting and storing evidence. The results may be used in court.

## **PROCEDURES:**

It is incumbent upon the investigator to determine that the elements of the offense have been met. A criminal case should only be opened if the elements are met. If the elements are not met, open an Information File (IF.SA) and document the findings. If the offense occurred within **96** hours prior to receipt of the complaint, the investigator must document in the case report the date, time, and name of the employee who the investigator that was instructed to offer the offender a forensic medical examination, as required by law. Subject to the investigator's request, the examining medical personnel may determine what type and how extensive an examination is warranted and if a sexual assault kit is required.

### **I. OBTAINING INITIAL INFORMATION**

**When an OIG investigator is notified of an alleged sexual assault, one of the first things to determine is when the alleged assault occurred. This is critical, due to the time element involved in collecting forensic evidence. If a sexual assault incident is reported within 96 hours of an alleged assault, it is possible that forensic evidence exists. It is also important to know that evidence could be present beyond this time period depending on conditions and circumstances. If in doubt, the Investigator should request the sexual assault kit.**

### **II. FORENSIC MEDICAL EXAMINATION AND SEXUAL ASSAULT EVIDENCE COLLECTION KIT**

**When an OIG investigator is notified of an alleged sexual assault during regular or off duty hours, it is the investigator's responsibility to gather the necessary information to determine if a forensic medical examination must be offered. The Investigator must document in his investigative notes that staff was instructed to offer a forensic medical examination.**

- **A medical examination can detect tearing within 7 to 10 days following the assault and is therefore a useful source for documenting injuries especially if a sexual assault kit is not utilized.**
- **If an exam is offered but the victim declines, this must be documented in the investigative notes. Note: The final decision on utilizing a sexual assault kit, on a voluntary forensic medication examination, lies with the investigator when there is a dispute between the physician and the investigator.**

**If a sexual assault kit is utilized, the following procedures should be followed:**

- The investigator should take possession of the kit from the physician or assistant performing the examination.
- Metal lock boxes must be used for storing sexual assault kits in the refrigerators that are located in the Medical Departments. These metal boxes will only hold one kit; therefore, the investigator should process that kit as quickly as possible allowing for storage of another kit if a subsequent allegation is made.
- The investigator will maintain a chain of custody and refrigerate the sexual assault kit in a secure location.
- Investigators must complete the "Receipt of Information" documentation located on the Step 1 portion of the sexual assault kit.
- The investigator's copy (pink copy) of the sexual assault kit should be included as an attachment in the offense report.
- OIG investigators maintain the keys to the locks that are used to secure the metal boxes. Once a sexual assault kit is removed, the unlocked lock should be placed inside the empty metal box.
- Investigators are NOT to transport the kits to their personal residences for storage in their home refrigerator.

### III. EVIDENCE COLLECTION AND CRIME SCENE EXAMINATION

Refer to "OIG-05.10 Evidence Procedures" when collecting and processing evidence. If there is a remote possibility that forensic evidence exists, the investigator should use the Alternate Light Source (ALS) equipment and document the use and findings in the Investigative Notes.

### IV. INTERVIEW PROCESS

During the interview process an investigator should make every effort to develop rapport with the victim. The investigator should ask the victim if there were any other incidents of sexual assault in addition to the one that he/she is reporting and have the victim document the answer in writing. This information is useful in disclosing unreported sexual assaults as well as possibly preventing an offender from making additional allegations of alleged prior sexual assaults at a later date. If the victim advises the investigator of a prior sexual assault that was not previously reported and the incidents are unrelated, then they should be worked as separate incidents.

When the statute of limitations has expired, it is not necessary to initiate an investigation, but the incident should be documented in an IF.SA.

**If the victim refuses to seek prosecution, the investigator shall ascertain why the victim does**

not want to file charges. Investigators should make every effort to secure cooperation of the victim in order to achieve a successful prosecution. This information should be documented in the investigative notes. Additionally, investigators shall obtain a sworn statement from the victim stating why he/she is refusing to prosecute. If the victim refuses to provide a written statement, investigators should offer to record the statement.

If the victim recants, further investigation may be warranted to ensure that the victim's express desire to withdraw is not based upon coercion, duress, or intimidation.

#### V. **OIG SEXUAL ASSAULT TRACKING SYSTEM**

The Records Section will submit a copy of the Case Opening Request for sexual assault cases to the Sexual Assault Tracking Coordinator (SATC). The SATC will verify and enter the initial information provided on the Case Opening Request into the Sexual Assault Tracking System.

When a completed sexual assault investigation is submitted to the Records Section; the SATC will review the case file in order to update the Tracking System and verify information.

Approved By:

Signed by John M. Moriarty

01/16/2009

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John M. Moriarty, Inspector General

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Date